EXHIBIT 15

FOR THE SECOND CIRCUIT	X	
UNITED STATES OF AMERICA,	:	<u>AFFIRMATION</u>
Appellee,	:	Dkt. No. 17-346 (L), 17-348 (CON) ¹
- V	:	,
DEVON ARCHER, and BEVAN COONEY,	:	
Defendants-Appellants.	:	
	:	
	x	
STATE OF NEW YORK COUNTY OF NEW YORK SOUTHERN DISTRICT OF NEW YORK) : ss.:)	

BRIAN R. BLAIS, pursuant to Title 28, United States Code, Section

1746, hereby affirms under penalty of perjury:

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¹ Docket No. 17-346 is Archer's interlocutory appeal of the District's Court order denying his motion for an order precluding a service provider from producing material called for by a search warrant and precluding the Government from reviewing materials already received from a different service provider in response to the warrant. Docket No. 17-348 is Cooney's appeal of that same denial. Archer has also petitioned, under Docket No. 17-353, for a writ of mandamus regarding the same underlying order of the District Court. This Court has denied Archer's motion to consolidate Docket No. 17-353, with Docket Nos. 17-346 and 17-348. The Government is addressing matters relating to both Archer's and Cooney's appeals, as well as Archer's petition for a writ of mandamus, in a single affirmation, which the Government will file under all applicable docket numbers.

1. I am an Assistant United States Attorney in the Office of Preet
Bharara, United States Attorney for the Southern District of New York, and am
one of the Assistant United States Attorneys representing the Government on this
appeal. I respectfully submit this affirmation in support of the Government's
motion to dismiss the interlocutory appeals of Devon Archer and Bevan Cooney
for lack of jurisdiction because the Order appealed from is neither a final judgment
nor an appealable collateral order. In the alternative and to the extent this Court
exercises jurisdiction over Archer and Cooney's appeal, I submit this affirmation
in opposition to Archer's motion for a stay pending resolution of the appeal.
Finally, I submit this affirmation in opposition to Archer's petition for a writ of
mandamus, filed under Docket No. 17-353.

STATEMENT OF FACTS

2. On May 31, 2016, Indictment 16 Cr. 371 (RA) was filed in four counts against Archer, Cooney and five other defendants. On November 2, 2016, Superseding Indictment S1 16 Cr. 371 (RA) (the "Indictment") was filed, naming the same seven defendants in the same four counts. As relevant for purposes of this appeal, Count One of the Indictment charges Archer, Cooney and others with participation in a conspiracy to commit securities fraud, in violation of Title 18, United States Code, Section 371. Count Two charges Archer, Cooney and others

with securities fraud, in violation of Title 15, United States Code, Sections 78j(b) and 78ff, Title 17, Code of Federal Regulations, Section 240.10b-5 and Title 18, United States Code, Section 2.² The matter remains pending in the pretrial phase before the Honorable Ronnie Abrams, United States District Judge, and no trial date has yet been scheduled.

- 3. On December 28, 2016, upon the Government's application, the Honorable Barbara C. Moses, United States Magistrate Judge, authorized the issuance of a search warrant (the "Search Warrant") directing the service providers maintaining custody and control of five electronic mail ("email") accounts to provide certain contents of those accounts to the Government so that these materials could be searched by Government personnel, in accordance with review procedures set forth in the Search Warrant, for information falling within the scope of the Search Warrant.
- 4. On or about January 26, 2017, without objection from the Government because no non-disclosure order had been sought by the Government, one of the service providers to whom the Search Warrant was directed, Google Inc. ("Google"), provided notice to defendant Archer that it had received a search

² Archer and Cooney were not charged in Counts Three and Four.

warrant for certain contents of an email account subscribed to Archer and maintained by Google.

- 5. On January 27, 2017, Archer filed a motion before Judge Abrams seeking (1) an order compelling the Government to provide a copy of the Search Warrant and the underlying application materials that led to the issuance of the Search Warrant; and (2) an order precluding Google from compliance with the Search Warrant until such time as Archer could ascertain whether to file a motion to quash the Search Warrant. (Dist. Ct. Docket Entry 126).³ Cooney joined in Archer's motion. (Dist. Ct. Docket Entry 128).
- 6. On January 30, 2017, the Government filed an opposition to Archer's motion. (Dist. Ct. Docket Entry 130). In that opposition, the Government advised the Court that it would provide a copy of the Search Warrant and underlying application materials to Archer and Cooney. The Government also advised the Court that it had received, but not yet reviewed, materials sought by the Search Warrant from a different service provider, Apptix, including with

³ "Dist. Ct. Docket Entry" refers to the corresponding numbered entry in the District Court's docket for this case; "App. Ct. Docket Entry" refers to the corresponding numbered entry in this Court's docket for this appeal; "Tr." refers to the transcript of the January 31, 2017 conference before Judge Abrams, which is included as Exhibit B to Archer's Emergency Motion for a Stay filed in this Court.; and "Mot." refers to Archer's motion in this Court seeking entry of a stay pending appeal.

respect to an account subscribed to by Archer. To date, because of the pendency of a challenge by Archer and Cooney, Google has not provided materials called for by the Search Warrant from the accounts of Archer and Cooney.

7. On January 31, 2017, the parties appeared for a conference before Judge Abrams. At the conference, Archer orally amended his motion to include a request for an order precluding the Government from reviewing any materials provided by Apptix in response to the Search Warrant. (Tr. 2-3). In oral rulings at the conference, Judge Abrams denied the first part of Archer's motion—seeking an order compelling the Government to provide Archer with a copy of the Search Warrant and the underlying application materials—as moot because the Government had agreed to provide those materials. (Tr. 2). Judge Abrams also denied Archer's motion for an order precluding Google from producing material called for by the Search Warrant and precluding the Government from reviewing materials already received from Apptix, stating that she was "not willing at this time to take the novel step of blocking the execution of these warrants." (Tr. 18). Judge Abrams stated, "Mr. Archer and Mr. Cooney are essentially asking me to set a precedent for staying the execution of all warrants of this nature [i.e., preexecution warrants for which notice has been provided to the accountholder by the service provider], to allow a potential pre-execution motion, a proposition for

which they offer no authority in this circuit and which I'm not prepared to adopt today. The magistrate judge has deemed these warrants to be proper, and Mr. Archer and Mr. Cooney will have ample opportunity to challenge the validity of the warrants and the manner in which the government conducts its search." (Tr. 18).

- 8. On February 1, 2017, Archer filed in the District Court a motion seeking a stay of the District Court's Order for 14 days to allow time for an interlocutory appeal of the District Court's order denying Archer's motion for an order precluding Google from producing material called for by the Search Warrant and for an order precluding the Government from reviewing materials already received from Apptix, (Dist. Ct. Docket Entry 132). Cooney joined this motion. (Dist. Ct. Docket Entry 134).
- 9. On February 3, 2017, Judge Abrams, in a written order that incorporated her ruling denying Archer's original motion for an order precluding Google's compliance with the Search Warrant and the Government's review of Apptix materials, also denied Archer's motion for a 14-day stay (the "Order") (Dist. Ct. Docket Entry 140). Judge Abrams concluded that Archer had not demonstrated a likelihood of success on the merits of his appeal and had not shown irreparable injury in the absence of a stay, and also found that the Government

would be prejudiced from delay in its review of the materials called for by the Search Warrant and that the public interest did not favor a stay. (Order at 2-3). Judge Abrams did, however, grant a 72-hour stay of her Order to allow time for an expedited petition to this Court for a further stay.

10. Archer and Cooney have filed notices of appeal from the Order. On February 6, 2017, Archer filed an emergency motion in this Court for a stay pending resolution of this appeal. (App. Ct. Docket Entry 19). On February 6, 2017, this Court granted a temporary stay of the District Court's Order pending resolution of Archer's emergency motion for a stay. (App. Ct. Docket Entry 28).

ARGUMENT

I. THE APPEAL SHOULD BE DISMISSED FOR LACK OF JURISDICTION

A. Applicable Law

1. The Collateral Order Doctrine

11. Title 28, United States Code, Section 1291 expressly limits the jurisdiction of Courts of Appeals to "final decisions of the district courts." 28 U.S.C. § 1291. "This final judgment rule requires that a party must ordinarily raise all claims of error in a single appeal following final judgment on the merits. In a criminal case, the rule prohibits appellate review until conviction and imposition of sentence." *Flanagan v. United States*, 465 U.S. 259, 263 (1984)

(internal citations and quotation marks omitted). As the Supreme Court has "long held," the "policy of Congress embodied in this statute is inimical to piecemeal appellate review of trial court decisions which do not terminate the litigation, and . . . this policy is at its strongest in the field of criminal law." *United States v. Hollywood Motor Car Co.*, 458 U.S.263, 270 (1982) (noting "overriding policies against interlocutory review in criminal cases" and that "exceptions to the final judgment rule in criminal cases are rare").

- 12. There is a limited exception to this rule that permits immediate appeal from certain collateral orders. *See Coopers & Lybrand v. Livesay*, 437 U.S. 463, 468 (1978) (citing *Cohen v. Beneficial Indus. Loan Corp.*, 337 U.S. 541 (1949)). To fall within the "small class" of decisions that constitute immediately appealable collateral orders, the decision must "(1) conclusively determine the disputed question, (2) resolve an important issue completely separate from the merits of the action, and (3) be effectively unreviewable on appeal from a final judgment." *Van Cauwenberghe v. Biard*, 486 U.S. 517, 522 (1988) (internal quotation marks omitted).
- 13. The Supreme Court has made clear that the collateral order exception should be "interpreted . . . with the utmost strictness in criminal cases." *Midland Asphalt Corp. v. United States*, 489 U.S. 794, 799 (1989) (internal quotation marks

omitted). As the Supreme Court has explained, "[a]lthough we have had numerous opportunities in the 40 years since *Cohen* to consider the appealability of prejudgment orders in criminal cases, we have found denials of only three types of motions to be immediately appealable: motions to reduce bail, motions to dismiss on double jeopardy grounds, and motions to dismiss under the Speech or Debate Clause." *Id.* (internal citations omitted). The Supreme Court contrasted the decisions recognizing these few exceptions "with the far more numerous [decisions] in which we have refused to permit interlocutory appeals[.]" *Id.*

14. As to the third *Van Cauwenberghe* criterion, "[a]n order is effectively unreviewable where the order at issue involves an asserted right the legal and practical value of which would be destroyed if it were not vindicated before trial." *United States v. Punn*, 737 F.3d 1, 5 (2d Cir. 2013) (quoting *Lauro Lines s.r.l. v. Chasser*, 490 U.S. 495, 498-99 (1989) (internal quotation marks omitted)). A ruling that is burdensome to a party "in ways that are only imperfectly reparable by appellate reversal of a final district court judgment is not sufficient." *Id.* (quoting *Mohawk Indus., Inc. v. Carpenter*, 558 U.S. 100, 107 (2009) (internal quotation marks omitted)). The Supreme Court has emphasized that the third criterion, "whether a right is 'adequately vindicable' or 'effectively reviewable,' simply cannot be answered without a judgment about the value of the interests that would

be lost through rigorous application of a final judgment requirement." *Mohawk Indus., Inc. v. Carpenter*, 558 U.S. at 107 (internal quotation marks omitted). Rather, "[t]he justification for immediate appeal must . . . be sufficiently strong to overcome the usual benefits of deferring appeal until litigation concludes." *Id.*

In a criminal case, the availability of post-judgment relief through 15. reversal of conviction, if warranted, will generally be sufficient to protect whatever right a defendant claims was abridged by the district court's pretrial decision. See, e.g., United States v. Punn, 737 F.3d at 14 ("Punn's claim can be adequately vindicated upon appeal from a final judgment. . . . [I]f Punn's arguments continue to fail before the district court, purportedly ill-gotten evidence or its fruits are admitted at his trial, and conviction results, appellate review will be available at that point[,]... [and the Court] may order a new trial without the use of the illgotten evidence, or whatever additional remedies are necessary to ensure that Punn's legitimate interests are fully preserved."); United States v. Hitchcock, 992 F.2d 236, 238-39 (9th Cir. 1993) (district court's refusal to seal documents not immediately appealable because "[r]eversal after trial, if it is warranted, will adequately protect . . . interest[s]" asserted by defendant). "Instead, the decisive consideration is whether delaying review until the entry of final judgment would imperil a 'substantial public interest' or 'some particular value of a high order."

Mohawk Indus., 558 U.S. at 107 (quoting Will v. Hallock, 546 U.S. 345, 353 (2006)); see also Kensington Int'l Ltd. v. Republic of Congo, 461 F.3d 238, 241 (2d Cir. 2006).

2. The *Perlman* Doctrine

- 16. Under the *Perlman* doctrine, "the holder of an asserted privilege may immediately appeal the enforcement of a subpoena when the subpoena is directed at another person who does not object to providing the testimony or documents at issue." *In re Air Crash at Belle Harbor, N.Y. on Nov. 12, 2001,* 490 F.3d 99, 106 (2d Cir. 2007); *see also Perlman v. United States*, 247 U.S. 7 (1918). "The theory of immediate appealability in these cases is that the third party will not be expected to risk a contempt citation and will surrender the documents sought, thereby letting the 'cat out of the bag' and precluding effective appellate review at a later stage." *In re Katz*, 623 F.2d 122, 124 (2d Cir.1980).
- 17. In light of subsequent case law development, particularly *Mohawk*Indus., Inc. v. Carpenter, in which the Supreme Court affirmed the dismissal for want of jurisdiction of an appeal of a compulsion order that reached what a party to the litigation claimed were attorney-client privileged materials, the ongoing validity of the Perlman doctrine as a ground of jurisdiction is in doubt, at least in circumstances where the party seeking an interlocutory appeal is a party to the

underlying litigation and thus has the ability to appeal from a final judgment. Mohawk Indus., Inc., 558 U.S. at 107-08. This Court has recognized the tension between Perlman and its progeny, and Mohawk. See United States v. Punn, 737 F.3d at 11 n.8 ("We express no opinion as to whether, given subsequent case law development, an order denying a client's motion to quash a subpoena directed to his attorney, when the client is already under indictment or a party to litigation, would still be immediately appealable today."). The Sixth Circuit has held, and the Seventh, Ninth, and Tenth Circuits have stated in dicta, that in cases where a privilege holder is a party to the litigation and thus can vindicate his rights through an appeal from a final order, interlocutory jurisdiction under *Perlman* does not survive Mohawk. See Holt-Orsted v. City of Dickson, 641 F.3d 230, 238 (6th Cir. 2011) ("In the instant case, where the privilege holder is a party to the litigation with recourse in a post-judgment appeal, we conclude that *Perlman* no longer affords jurisdiction to hear this interlocutory appeal."); Wilson v. O'Brien, 621 F.3d 641, 643 (7th Cir. 2010) ("Mohawk Industries calls Perlman and its successors into question, because, whether the order is directed against a litigant or a third party, an appeal from the final decision will allow review of the district court's ruling. Only when the person who asserts a privilege is a non-litigant will an appeal from the final decision be inadequate."); United States v. Krane, 625

F.3d 568, 572-73 (9th Cir. 2010) ("Mohawk forecloses interlocutory appeal of some district court orders in reliance on the fact that 'postjudgment appeals generally suffice to protect the rights of litigants and assure the vitality of the attorney-client privilege.' . . . Further, in this case, neither the privilege holder nor the custodian of the relevant documents are parties to the underlying criminal proceedings. Thus, for all practical purposes, this appeal is [movant]'s only opportunity to seek review of the district court's order adverse to its claims of attorney-client privilege." (internal citations omitted)); *United States v. Copar* Pumice Co., Inc., 714 F.3d 1197, 1208 (10th Cir. 2013) ("Even if we were not bound by our precedent limiting *Perlman* to criminal grand jury proceedings, the persuasiveness of the cases relied upon by Defendants to extend *Perlman* here—a civil action where the privilege holder is a party—is greatly undermined, if not entirely foreclosed, by Mohawk."); but see In re Grand Jury, 705 F.3d 133 145 (3d Cir. 2012) ("we decline to hold that the Supreme Court narrowed the *Perlman* doctrine—at least in the grand jury context—sub silentio.").

3. Appeals Involving Injunctions

18. Title 28, United States Code, Section 1292(a)(1) provides that Courts of Appeals shall have jurisdiction over "interlocutory orders of the district courts of the United States . . . or of the judges thereof, granting, continuing, modifying,

refusing or dissolving injunctions, or refusing to dissolve or modify injunctions, except where a direct review may be had in the Supreme Court." Orders regulating discovery in a criminal case, even if couched "using words of restraint," are not injunctions and are therefore not appealable under § 1292(a)(1). *See United States v. Pappas*, 94 F.3d 795, 798 (2d Cir. 1996) ("Protective orders that only regulate materials exchanged between the parties incident to litigation, like most discovery orders, are neither final orders, appealable under 28 U.S.C. § 1291, nor injunctions, appealable under 28 U.S.C. § 1292(a)(1)." (internal citations omitted)).

B. Discussion

19. There is no dispute that the Order is not a final judgment and thus is not appealable, unless it fits within the "small class" of decisions that constitute immediately appealable collateral orders. *Van Cauwenberghe* v. *Biard*, 486 U.S. at 522. The Order here is not appealable under either (1) the collateral order doctrine; (2) the *Perlman* doctrine; or (3) 28 U.S.C. § 1292(a)(1), which allows for interlocutory appeal of decisions regarding injunctive relief. Because this Order does not fit within the "small class" of decisions for which interlocutory review is warranted, this appeal should be dismissed.

1. The Order is Not Appealable Under the Collateral Order Doctrine

- 20. The Order does not fall within the extremely narrow category of collateral orders that are appealable in criminal cases, in which the collateral order rule is "interpreted . . . with the utmost strictness," *Midland Asphalt Corp. v. United States*, 489 U.S. at 799. Among other things, the Order does not meet the third criterion of the standard for identifying immediately appealable collateral orders, which requires that the order being appealed from be "effectively unreviewable on appeal from a final judgment." *Van Cauwenberghe*, 486 U.S. at 522. Accordingly, this Court does not have jurisdiction to review the Order and the appeals of Archer and Cooney should be dismissed.
- 21. Appellate jurisdiction over Archer's and Cooney's claims premised on the collateral order doctrine is squarely foreclosed by the Supreme Court's decision in *Mohawk Industries, Inc. v. Carpenter*. In that case, the Supreme Court affirmed the dismissal of an interlocutory appeal of a district court's order, in a civil wrongful termination case, compelling the production of materials that the defendant employer contended were covered by the attorney-client privilege, but as to which the district court had ruled that the privilege had been waived. 558 U.S. at 103-104. Mohawk contended that interlocutory appellate jurisdiction was proper because pretrial "rulings implicating the attorney-client privilege differ in

kind from run-of-the-mill discovery orders because of the important institutional interests at stake" and because the ability to maintain attorney-client confidences would be "irreparably destroyed absent immediate appeal of adverse privilege rulings." *Id.* at 108 (internal quotation marks omitted). The Supreme Court, again emphasizing the strong policy rationales for the final judgment rule, rejected Mohawk's contentions, holding, "In our estimation, postjudgment appeals generally suffice to protect the rights of litigants and ensure the vitality of the attorney-client privilege. Appellate courts can remedy the improper disclosure of privileged material in the same way they remedy a host of other erroneous evidentiary rulings: by vacating an adverse judgment and remanding for a new trial in which the protected material and its fruits are excluded from evidence.." *Id.* at 109. The Court concluded that "the limited benefits of applying the blunt, categorical instrument of § 1291 collateral order appeal to privilege-related disclosure orders simply cannot justify the likely institutional costs. Permitting parties to undertake successive, piecemeal appeals of all adverse attorney-client rulings would unduly delay the resolution of district court litigation and needlessly burden the Courts of Appeals." *Id.* at 112 (internal citations and quotation marks omitted).

22. The same rationale applies here. If the Government gains access to privileged materials during its review of the fruits of the Search Warrant, Archer and Cooney can seek suppression of any such materials; any such suppression decision will then be reviewable upon any postconviction appeal. Thus, both Archer's and Cooney's claims regarding privileged materials are not "effectively unreviewable on appeal from a final judgment." In fact, the rationale for interlocutory appellate review in this case is even weaker than that asserted by Mohawk. In *Mohawk*, the compulsion order involved the very materials that Mohawk contended were covered by the privilege; there was no question that if the compulsion order was complied with, Mohawk's adversary would have access to the allegedly privileged materials. Here, the assertion that the prosecutors responsible for the trial of Archer and Cooney will encounter privileged materials is speculative at best, given the Government's assertion that the materials provided by Google and Apptix in response to the Search Warrant will initially be reviewed by a taint team, composed of prosecutors and agents not responsible for the prosecution of Archer and Cooney, which team will only turn over non-privileged materials to the prosecuting team. And, unlike in *Mohawk*, Archer and Cooney have remedies available to them in the District Court if the prosecuting team in fact gains access to privileged materials, including the ability to seek suppression of

such materials or, in egregious enough circumstances, disqualification of the members of the prosecution team that encountered the privileged materials. Thus, Archer and Cooney are not without options to vindicate their interests, including through any postconviction appeal of a final judgment against them. Their appeal does not therefore fit within the limited categories of decisions for which an interlocutory appeal is provided under the collateral order doctrine.

2. The Order is Not Appealable Under the *Perlman* Doctrine

23. Archer contends that the Order is immediately appealable pursuant to the *Perlman* doctrine because, as a result of the Order, third parties (Google and Apptix) will provide materials to the Government that are likely to contain materials covered by the attorney-client privilege. (Mot. 15-18). In light of *Mohawk*, however, it is no longer clear whether interlocutory appellate jurisdiction can be grounded on *Perlman*, at least in a circumstance, like here, where the aggrieved party is a party to the underlying litigation and thus has access to an appeal upon the entry of a final judgment. This Court has recognized the tension between *Perlman* and its progeny, and *Mohawk*. *See United States v. Punn*, 737 F.3d at 11 n.8 ("We express no opinion as to whether, given subsequent case law development, an order denying a client's motion to quash a subpoena directed to his attorney, when the client is already under indictment or a party to litigation,

would still be immediately appealable today."). The Government submits that the appropriate harmonization of *Perlman* and *Mohawk* precludes interlocutory appellate review in a circumstance such as that presented here, where the purportedly aggrieved party is a party to the underlying litigation and will have access to appellate review of any adverse final judgment. Indeed, the prototypical circumstance in which the *Perlman* doctrine has been used to support interlocutory appellate jurisdiction is when a grand jury subpoena is issued, prior to the commencement of any criminal proceeding, seeking materials from a third party that might implicate the rights of the individual or entity seeking to invoke interlocutory jurisdiction. See, e.g., In re Katz, 623 F.2d 122 (2d Cir. 1980). An aggrieved party whose rights are implicated by a grand jury investigation may never be named as a defendant in a criminal proceeding and thus may never face a final judgment from which an appeal can be taken. The same is true as to nonparties in civil litigation whose rights are implicated by subpoenas issued to thirdparties. That is markedly different from the situation in *Mohawk* and the situation here, where the purportedly aggrieved parties are named defendants in ongoing proceedings who will have the ability to appeal from any adverse final judgment. Limiting *Perlman*'s reach to situations where appeal of a final judgment may not

be available to an aggrieved party, such as when a pre-indictment grand jury subpoena issues, appropriately harmonizes *Perlman* and *Mohawk*.

- 24. Courts of Appeals in other circuits have held, or indicated in dicta, agreement with the view that *Mohawk* limited the reach of *Perlman*, at least in circumstances where the aggrieved party was also party to a litigation from which an appeal of a final judgment could later be sought. *See* ¶ 17, *supra*.
- 25. Because Archer and Cooney are defendants in the criminal case, they have access to a postconviction appeal and thus are not without the ability to vindicate their rights on appeal. As a result, this Court does not have jurisdiction under the *Perlman* doctrine over this appeal, and it must therefore be dismissed.
 - 3. The Order is Not a Denial of Injunctive Relief and is Not Appealable Under 28 U.S.C. § 1292(a)(1)
- 26. Archer contends that this Court has jurisdiction under 28 U.S.C. § 1292(a)(1) because the relief he requested in the District Court—precluding Google from complying with the Search Warrant and precluding the Government from reviewing the Apptix materials—was akin to injunctive relief. (Br. 18-19). This argument strains credulity and is squarely foreclosed by this Court's precedent. *See United States v. Pappas*, 94 F.3d at 798 (2d Cir. 1996) ("Protective orders that only regulate materials exchanged between the parties incident to litigation, like most discovery orders, are neither final orders,

appealable under 28 U.S.C. § 1291, nor injunctions, appealable under 28 U.S.C. § 1292(a)(1)." (internal citations omitted)). Put simply, pretrial discovery orders in criminal cases do not constitute injunctive relief. Indeed, because many pretrial orders in criminal cases are sought to require an individual or entity to take an action, such as to compel production of a document, or to foreclose an individual or entity from taking an action, like offering potentially inadmissible evidence at trial, a significant quantity of pretrial orders in criminal matters would be classified, under Archer's reading, as orders for injunctive relief that would be immediately appealable to this Court. Such a reading would vastly expand the "small class" of cases for which interlocutory appellate review is appropriate and eviscerate the final order rule. Thus, jurisdiction cannot be grounded on 28 U.S.C. § 1292(a)(1).

II. IF THIS COURT EXERCISES JURISDICTION OVER THE APPEAL, IT SHOULD DENY ARCHER'S MOTION FOR A STAY

A. Applicable Law

27. "Four criteria are relevant in considering whether to issue a stay of an order of a district court or an administrative agency pending appeal: the likelihood of success on the merits, irreparable injury if a stay is denied, substantial injury to the party opposing a stay if one is issued, and the public interest." *Mohammed v. Reno*, 309 F.3d 95, 100-01 (2d Cir. 2002). "The probability of success that must

be demonstrated is inversely proportional to the amount of irreparable injury plaintiff[] will suffer absent the stay. Simply stated, more of one excuses less of the other." *Id.* (citation and internal quotation marks omitted).

B. Discussion

- 1. Archer Cannot Demonstrate a Likelihood of Success on the Merits of His Appeal
- 28. Archer contends that his appeal is likely to succeed. He first contends that he has a legal entitlement to file a motion to quash the Search Warrant prior to execution. (Mot. 20-24). He further contends that any such motion to quash is likely to succeed because the Search Warrant lacks sufficient particularity and because the Search Warrant is stale due to its reliance on emails dated more than two years before the issuance of the Search Warrant. (Mot. 24-26). Archer's arguments about his likelihood of success on the merits of his appeal are baseless.
- 29. There is no statutory requirement, nor other legal precedent, that a defendant in a criminal case be provided an opportunity to quash a lawfully-issued search warrant prior to its execution or that a district court must delay the execution of a lawfully-issued warrant in order to provide a defendant adequate time to file such a motion to quash. The Federal Rules of Criminal Procedure provide that a person aggrieved by an unlawful search and seizure may move for

the property's return, Fed. R. Crim. P. 41(g), or, in the case of a criminal defendant, may move to suppress such evidence, Fed. R. Crim. P. 41(h), but do not provide a legal entitlement to a pre-execution motion to quash. While the Government does not dispute that such motions to quash are cognizable and can be adjudicated by a district court, Archer cites to no case law, and the Government is not aware of any, that requires a district court to delay execution of a warrant in order to provide a defendant with time to file a motion to quash. Archer's citations to the various *Microsoft* opinions are inapposite. (Mot. 21-23 (citing *In* re Warrant to Search a Certain E-Mail Account Controlled & Maintained by Microsoft Corp., No. 13-mj-2814, 2014 WL 4629624, at *1 (S.D.N.Y. Aug. 29, 2014) and In the Matter of a Warrant to Search a Certain Email Account Controlled and Maintained by Microsoft Corporation, No.14-2985 (2d Cir.) (ECF No. 212))). In *Microsoft*, the service provider to whom the search warrant was directed refused to execute the warrant and provide the requested digital evidence based on extraterritoriality concerns. In that circumstance, it was of course appropriate for the service provider to file a motion to quash in order to litigate the extraterritoriality issue, as no other mechanism of review was available. Here, the service providers are willing to comply with a lawfully-issued search warrant (indeed, Apptix has already complied), and mechanisms for further review,

including motions to suppress, remain available to Archer. The Government's position in the *Microsoft* case was that motions to quash are valid vehicles to challenge search warrants for digital evidence issued pursuant to the Stored Communications Act, not that a District Court must delay the execution of a search warrant for electronic evidence simply because a potentially aggrieved party wishes to consider filing a motion to quash. In sum, Archer cannot demonstrate a likelihood of success on the merits because he can cite no precedent that requires a district court to delay the execution of a lawfully-issued search warrant in order to allow a potentially aggrieved party to file a motion to quash.

30. Nor can Archer show that any effort on his part to quash the Search Warrant would be successful. The particularity requirement of the Warrants Clause of the Fourth Amendment "guards against general searches that leave to the unguided discretion of the officers executing the warrant the decision as to what items may be seized." *United States v. Riley*, 906 F.2d 841, 844 (2d Cir. 1990). The requirement is satisfied if the warrant, including its attachments, enables the executing officer to ascertain and identify with reasonable certainty those items that the magistrate judge has authorized him or her to seize. *See Groh v. Ramirez*, 540 U.S. 551 (2004); *United States v. Rosa*, 626 F.3d 56, 58 (2d Cir. 2010). To satisfy the particularity requirement, the crime or crimes under investigation

generally should be apparent from the face of the warrant; a warrant cannot, for example, call for seizure of all "records," or all evidence "relating to the commission of a crime," without further particularization. *United States v. Bianco*, 998 F.2d 1112, 1116 (2d Cir. 1993). Relatedly, "the warrant must specify the 'items to be seized by their relation to designated crimes." *United States v. Galpin*, 720 F.3d 436, 446 (2d Cir. 2013).

31. The probable cause and particularity requirements intersect in the doctrine of overbreadth. As to each category of evidence identified for seizure in the warrant, there must exist probable cause to believe it is relevant to the investigation at issue. *See Galpin*, 720 F.3d at 448 (warrant was overbroad where it allowed seizure of items related to crimes as to which no probable cause showing had been offered or made); *United States v. Lustyik*, 57 F. Supp. 3d at 228 ("the overbreadth inquiry asks whether the warrant authorized the search and seizure of items as to which there was no probable cause") (quotation marks and citation omitted); *United States v. Hernandez*, 2010 WL 26544, at *7-8 (S.D.N.Y. 2010) (framing overbreadth inquiry as "whether the magistrate judge authorized search warrants that were constitutionally overbroad because they provided for the seizure of specific items for which there is no probable cause").

32. The Search Warrant is sufficiently particularized and not overbroad. Despite Archer's characterization, the Search Warrant does not authorize the seizure of the entire contents of the identified email accounts. To the contrary, the Search Warrant clearly supplies sufficient limiting guidance to the executing officers by identifying the specified crimes under investigation and providing a further illustrative list of the items to be seized. Specifically, the Search Warrant seeks "any evidence, fruits, and instrumentalities of violations of Title 18, United States Code, Section 1348, and Title 15, United States Code, Sections 78j(b) and 78ff, Title 17, Code of Federal Regulations, Sections 240.10b-5; conspiracy to commit securities fraud, in violation of Title 18, United States Code, Section 371; investment advisor fraud, in violation of Title 15, United States Code, Sections 80b-6 and 80b-17; and conspiracy to commit investment adviser fraud, in violation of Title 18, United States Code, Section 371." (Search Warrant, attached as Ex. D to Archer's Motion, at 3). The Search Warrant is further particularized by the identification of categories of evidence to be seized, including, inter alia, "evidence of the agreement to engage in the fraudulent scheme involving the issuance of bonds on behalf of the Wakpamni Lake Community Corporation ("WLCC") and the misappropriation of the proceeds of those bonds, from January 1, 2014 to May 11, 2016;" "evidence of communications and/or meetings

involving or related to the bonds issued on behalf of the WLCC;" and other evidence of user identity, location, and identities and locations of co-conspirators. *Id.* at 3-4. Moreover, the Search Warrant is not overbroad, as the categories of items described are directly relevant to the probable cause articulated in the accompanying affidavit and limited to the relevant timeframe.

- 33. The cases cited by Archer in support of his overbreadth claim (Mot. 25-26), all of which involved essentially limitless search and seizure of electronic information, stand in stark contrast to the Search Warrant at issue here. *See Galpin*, 720 F.3d at 447 (warrant allowed for the seizure of all "data...which may reveal evidence and substantiates violations of" any and all New York state and federal statutes.); *United States v. Otero*, 563 F.3d 1127, 1132-33 (10th Cir. 2009) (concluding that warrant that authorized a search of "any and all information and/or data" stored on a computer without any limitation whatsoever lacked particularity). Unlike those cases, the Search Warrant provided specific guidance as to the type of evidence which could be seized.
- 34. Archer's allegation that the Search Warrant was facially deficient because it relied on stale probable cause is also misplaced. (Mot. 25-26). The Search Warrant directed the production of certain digital evidence for the time period January 1, 2014 through May 11, 2016 (the date Archer and Cooney were

arrested). (Search Warrant, Attachment A at 1). This time period closely corresponds to the duration of the securities fraud conspiracy alleged in the Indictment (March 2014 through April 2016), of which Archer is alleged to be a member.⁴

35. In general, this Court "may conclude that a warrant lacks probable cause where the evidence supporting it is not sufficiently close in time to the issuance of the warrant that probable cause can be said to exist as of the time of the search —that is, where the facts supporting criminal activity have grown stale by the time that the warrant issues." United States v. Raymonda, 780 F.3d 105, 114 (2d Cir. 2015) (emphasis in original) (internal quotation marks and citations omitted). "The law recognizes no bright-line rule for staleness, which must instead be evaluated on the basis of the facts of each case[.]" Id. (internal quotation marks and citations omitted). "The two critical factors in determining staleness are the age of the facts alleged and the nature of the conduct alleged to have violated the law." Id. (internal quotation marks and citation omitted). "Where the affidavit establishes a pattern of continuing criminal activity, such that

⁴ The Indictment was included as an attachment to the application for a warrant. Magistrate judges may consider the allegations in an Indictment, alongside the evidence presented in the warrant application, when making a probable cause determination. *See United States v. Feng Ling Liu*, No. 12 Cr. 934 (RA) 2014 WL 101672, at *5 (S.D.N.Y. Jan. 10, 2014) (collecting cases).

there is reason to believe that the cited activity was probably not a one-time occurrence, the passage of time between the last alleged event and the warrant application is less significant." *Id.* (internal quotation marks and citation omitted).

- 36. Courts have recognized that, because digital evidence is difficult to destroy and because long-term retention of digital evidence is common, these aspects of digital evidence can weigh against a finding of staleness. *See*, *e.g.*, *United States v. Payne*, 394 F. App'x 891, 894 (3d Cir. 2010) (summary order); *see also United States v. Seiver*, 692 F.3d 774, 777 (7th Cir.2012) (finding that staleness concerns are "rarely relevant" when searching for non-perishable or non-consumable evidence); *United States v. Floyd*, 740 F.3d 22, 34 (1st Cir.2014) ("Business records, as a class, are repositories of historical facts and, therefore, are largely immune from claims of staleness.").
- 37. Here, the Indictment alleges a conspiracy that extended from March 2014 through April 2016. The application materials in support of the issuance of the Search Warrant provide probable cause to believe that the subject email accounts were used to send messages in furtherance of the conspiracy, and specifically reference a number of emails sent during 2014 that furthered the conspiracy's aims. The alleged conspiracy is exactly the sort of "continuing criminal conduct" that is not a "one-time occurrence," *United States v. Raymonda*,

780 F.3d at 114, for which staleness concerns are mitigated. The Government is not, for example, using stale probable cause in order to obtain materials outside the temporal scope of the conspiracy, but instead is seeking "non-perishable" evidence of the crimes alleged in the Indictment. Because the probable cause set forth in the warrant application, and accompanying Indictment, supported the seizure of the materials authorized by the Search Warrant and because digital evidence such as emails are akin to business records with long retention periods, staleness concerns are absent here, and thus the Search Warrant is not invalidated on staleness grounds.

2. Archer Has Not Demonstrated Irreparable Harm

38. Archer contends that he will be irreparably harmed absent the entry of a stay because the Government might, in its review of the materials to be produced by Google and Apptix in response to the Search Warrant, encounter attorney-client privileged material. (Mot. 7-11). He assails the Government's proposed use of a "taint team," composed of prosecutors and agents not involved with the prosecution of the criminal case, as insufficiently protective of his interest, and goes so far as to argue that the Search Warrant is facially invalid because it does not specify a particular protocol for ensuring that privileged materials are not inadvertently viewed by members of the prosecution team. (Mot. 8-11).

39. As an initial matter, this Court does not require that specific search protocols be used in connection with a digital search, nor has it ever required that a specific search protocol be delineated in a search warrant in order for the warrant to be valid. See Galpin, 720 F.3d at 451 ("Unlike the Ninth Circuit, we have not required specific search protocols or minimization undertakings as basic predicates for upholding digital search warrants, and we do not impose any rigid requirements in that regard at this juncture."). Nor has this Court ever held that the use of a "taint team" to screen materials before they are produced to the prosecuting team invalidates an otherwise valid warrant. In support of his position that he would be irreparably harmed by the use of a taint team to review the material produced by Google and Apptix, Archer cites three cases, In re Grand Jury Proceedings, 454 F.3d 511 (6th Cir. 2006), which required the use of a Special Master to conduct the initial review of materials produced in response to a grand jury subpoena; *United* States v. Hunter, 13 F. Supp. 2d 574 (D. Vt. 1998), in which a district judge said that the preferable practice for reviewing materials seized from the home and law office of the lawyer for an investigative target would be to use a special master rather than a taint team, but nonetheless denied a motion to suppress the fruits of the search, despite the use of a taint team; and *In re Search Warrant*, 153 F.R.D. 155 (S.D.N.Y. 1994), in which a district judge stated that the use of taint teams in

criminal cases should be discouraged. None of these cases hold that a search warrant is facially deficient because its fruits will be first reviewed by a taint team, or that a potential privilege holder is "irreparably harmed" if such a procedure is utilized.

Indeed, to demonstrate "irreparable harm," a movant must 40. "demonstrate an injury that is neither remote nor speculative, but actual and imminent" *Shapiro v. Cadman Towers, Inc.*, 51 F.3d 328, 332 (2d Cir. 1995) (quotation marks and citation omitted). Judge Abrams concluded Archer could not demonstrate irreparable injury because "[t]he alleged injury to Archer and Cooney is the Government's potential misuse of privileged or other non-responsive materials, which is not actual and imminent, especially where, as here, the Government has committed to adhere to procedures designed to avoid such harm." (Order at 2). Judge Abrams was correct. First, Archer's claimed injury is entirely speculative. The Government has not begun any review of the materials at this point and the Government intends to implement measures, including the use of a taint team, to minimize the potential of any such injury. Second, in light of the Government's intention to use taint procedures, Archer cannot show that the injury he advances is "actual and imminent." And, in any event, if such an injury was to occur, any such injury is not an "irreparable" one, that is, one which cannot

later be remedied. If Archer determines that the Government encountered privileged materials during its review of the email accounts subject to the Search Warrant, he can seek suppression of those materials; he can seek a taint hearing, at which the nature of any taint is explored; and, in an extreme case, he can seek disqualification of any member of the Government team who encountered the privileged materials. Thus, Archer is not without potential remedy for the injury he claims.

- 41. In fact, the Government has already stated that it is prepared to work with counsel for Archer and Cooney regarding the parameters of the review.

 During the status conference before Judge Abrams during which Archer's motion was discussed, the Government stated on the record, "To the extent that there are privileged communications, we take [Archer's counsel] obviously at his word that there are, and we are happy to run whatever lawyers' names defense proffers through and segregate those things." (Tr. 16). Because the review protocol has not yet been implemented and because the Government has indicated its willingness to consider the views of counsel for Archer and Cooney before finalizing the review protocol, Archer cannot demonstrate that his purported harm is "actual or imminent."
 - 3. Prejudice to the Government and the Public Interest Counsel Against Entry of a Stay

- 42. Both the public's and a criminal defendant's strong interest in the prompt resolution of criminal cases is enshrined in the Constitution and various statutes. *See* U.S. Const., amend. VI; 18 U.S.C. § 3161 *et seq.* A stay of the Order pending full resolution of the appeal will substantially delay the Government's review of the materials produced pursuant to the lawfully-issued Search Warrant and may thereby delay the trial of this matter as well, to the detriment of not only the public interest but also the interests of Archer's codefendants. The prejudice from such a delay is further evidenced by the fact that litigation as to the validity of the Search Warrant may be a waste of judicial time and resources, as the Government has not at this point ascertained whether it intends to use any fruits of the Search Warrant at a trial of this matter.
- 43. Moreover, the Government will be prejudiced by the grant of a stay. First, the delay that would arise from a stay would impede the Government's review of potentially voluminous electronic records in preparation for trial. Second, the delay associated with a stay could prevent the Government's from taking further investigative steps based on information gleaned from the fruits of the Search Warrant. Some of those investigative steps for example, the possible identification of witnesses, additional email accounts for which the Government has probable cause to search, or telephone numbers as to which additional data

could be obtained – could be impeded or rendered impossible with the passage of time. Finally, a ruling that would enable criminal defendants to delay the execution of post-indictment search warrants⁵ through litigation at both the trial and appellate levels would set a dangerous precedent for the very reasons thus far articulated, including delaying Government investigations, increasing the burdens on both the district courts (and if interlocutory appellate jurisdiction is found, this Court) and potentially wasting judicial resources. In sum, the Government's and the public's interest in the expeditious investigation of criminal conduct and the speedy resolution of criminal cases would be significantly harmed by the stay sought.

III. A WRIT OF MANDAMUS SHOULD NOT BE GRANTED

44. Archer argues that if interlocutory jurisdiction in this Court is not otherwise available, then this Court should issue a writ of mandamus. (Mot. 19-20; *see also* Docket No. 17-353 (Archer's petition for a writ of mandamus)). The writ of mandamus is available in "exceptional circumstances amounting to a judicial usurpation of power or a clear abuse of discretion." *In re City of New*

⁵ It bears noting that the mechanism for the authorization of a search provides protection for a defendant's rights by the requirement that any search warrant be authorized by an independent judge or magistrate based on a finding of probable prior to execution. Accordingly, this is not a situation, unlike the issuance of a subpoena, that occurs without judicial oversight beforehand.

York, 607 F.3d 923, 932 (2d Cir. 2010) (internal quotation marks omitted). For the writ to issue, (1) "the party seeking issuance of the writ must have no other adequate means to attain the relief it desires"; (2) "the issuing court, in the exercise of its discretion, must be satisfied that the writ is appropriate under the circumstances"; and (3) "the petitioner must demonstrate that the right to the writ is clear and indisputable." *Id.* at 932-33 (internal quotation marks omitted). The writ of mandamus is appropriate where the order presents a "novel and significant question of law" and "a legal issue whose resolution will aid in the administration of justice," *id.* at 939.

45. Here, Archer has adequate means to attain the relief he desires. He can move to suppress the fruits of the Search Warrant or, in an appropriate circumstance, seek disqualification of any prosecutors who encountered privileged materials. To the extent that Archer suggests he has a legal entitlement to delay the execution of a lawfully-issued warrant in order to litigate the validity of such warrant, he can point to no case, or statutory provision, that mandates such an outcome. The district courts regularly adjudicate motions involving investigative materials potentially implicating the attorney-client privilege, often in circumstances where the likelihood of encountering such materials is more facially evident than it is here, such as the execution of a search warrant on a law office or

the provision of a subpoena to the lawyer of an investigative target. See, e.g., United States v. Feng Ling Liu, No. 12 Cr. 934 (RA), 2014 WL 101672 (S.D.N.Y. Jan. 10, 2014) (search warrants executed at two law firm offices); *United States v.* Hunter, 13 F. Supp. 2d 574 (D. Vt. 1998) (search warrants executed at the home and office of the lawyer for an investigative target); *United States v. Lumiere*, No. 16 Cr. 483 (JSR), 2016 WL 7188149 (S.D.N.Y. Nov. 29, 2016) (search of electronic devices seized pursuant to a search warrant, during which potentially privileged materials were encountered). The district courts are fully equipped to, and regularly do, confront and decide exactly the kinds of claims for which Archer is now seeking a writ of mandamus. As a result, Archer has an adequate means – further litigation in the District Court – to obtain the relief he seeks. Because the district courts regularly confront the issue of attorney-client privileged materials obtained in connection with various investigative methods employed by the Government, Archer's claim is not a "novel and significant question of law."

46. For all the reasons set forth above, Archer cannot show that his motion to quash the Search Warrant is likely to succeed, on either particularity or staleness grounds. At the very least, the Government has advanced substantial arguments in support of the validity of the Search Warrant. Archer cannot

therefore show that his entitlement to a writ of mandamus is "clear and

indisputable."

As a result, Archer has not satisfied the "stringent standard of review 47.

to petitions for mandamus," In re Steinhardt Partners, L.P., 9 F.3d 230, 233 (2d

Cir. 1993) and his petition for a writ of mandamus should be denied.

CONCLUSION

For the foregoing reasons, the appeals of Archer and Cooney should 48.

be dismissed for lack of jurisdiction. If the appeals are not dismissed, the

Government respectfully requests that the Court deny Archer's motion for a stay of

the Order pending completion of this appeal. Further, Archer's petition for a writ

of mandamus should be denied.

Dated:

New York, New York

February 10, 2016

/s/ Brian R. Blais

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CERTIFICATE OF COMPLIANCE

Pursuant to Federal Rule of Appellate Procedure 32(g), the undersigned counsel hereby certifies that simultaneously with this affirmation, the Government is filing a motion for permission to file an oversized motion/motion response not to exceed 8,500 words. As measured by the word processing system used to prepare this motion, there are 8,228 words in this affirmation.

PREET BHARARA, United States Attorney for the Southern District of New York

By: Brian R. Blais,

Assistant United States Attorney